

# Public Document Pack



## Notice of Meeting: **Council**

**Meeting Location:**

Council Chamber, Ealing Town Hall, New Broadway, Ealing W5 2BY

**Date and Time:**

Tuesday, 11 July 2023 at 7.15 pm

**Contact for Enquiries:**

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**Chief Executive:**

Tony Clements

**This meeting will be held in public. If you would like attend in person and have any special requirements in order to attend, please email [democraticservices@ealing.gov.uk](mailto:democraticservices@ealing.gov.uk) or telephone on 020 8825 6253 at least three clear working days in advance wherever possible.**

### **Committee Membership: Councillors**

M Ahmed, S Ahmed, J Anand, P Anand, J Ball, J Blacker, G Busuttil, J Gallant, K Sahota, K Bains, C Anderson, T Sidhu, B Rai, R Dheer, B Mahfouz, C Summers, L Brett, D Crawford, A Young, P Driscoll, V Alexander, Y Gordon, H Haili, M Hamidi, B Hashani, C Hersch, M Iqbal, A Jammu, S Jassal, Y Johnson, H Kaur Dheer, A Kelly, S Khan, I Kingston, P Knewstub, S Kohli, S Kumar, K Dhindsa, T Mahmood, G Malcolm, S Manro, D Martin, J Martin, P Mason, M Midha (Mayor), F Mohamed, K Mohan, G Murtaza, K K Nagpal, K Nagpal, I Nijhar, S Padda, G Quansah, F Conti, A Raza, M Rice, R Baaklini, C Sharma, G Shaw, D Costigan, G Stafford, A Steed, K Crawford, H Tailor (Deputy Mayor), C Tighe, L Wall, R Wall, B Wesson, S Donnelly and A Zissimos

# AGENDA

- 1 **Apologies for Absence and Attendance**
- 2 **Declarations of Interest**
- 3 **Minutes of the Meeting held on 13 June 2023** **(Pages 3 - 16)**  
  
To approve as a correct record the minutes of the meeting held on 13 June 2023.
- 4 **Mayor's Announcements**
- 5 **Petitions from Members of the Public**
- 6 **Petitions from Members of the Council**
- 7 **Questions from Members of the Public**
- 8 **Questions from Members of the Council** **(Pages 17 - 18)**
- 9 **Opposition Group Motion for Debate** **(Pages 19 - 20)**
- 10 **Majority Group Motion for Debate** **(Pages 21 - 22)**
- 11 **Motions not for Debate**
- 12 **Changes to the Constitution** **(Pages 23 - 32)**
- 13 **Appointments to Committees and Other Bodies**
- 14 **Urgent Key Decisions Exempted from Call-in**

**Published:** Monday, 3 July 2023

# Public Document Pack Agenda Item 3

## Minutes of the meeting of the Council

**Date:** Tuesday, 13 June 2023

**Venue:** Council Chamber, Ealing Town Hall, New Broadway, Ealing W5 2BY

### Attendees (in person): Councillors

H Tailor (Mayor) M Ahmed, S Ahmed, J Anand, P Anand, J Ball, J Blacker, G Busuttil, J Gallant, K Sahota, C Anderson, B Rai, R Dheer, B Mahfouz, C Summers, L Brett, D Crawford, A Young, P Driscoll, V Alexander, Y Gordon, H Haili, M Hamidi, B Hashani, C Hersch, M Iqbal, A Jammu, S Jassal, H Kaur Dheer, A Kelly, S Khan, I Kingston, P Knewstub, S Kohli, S Kumar, K Dhindsa, T Mahmood, G Malcolm, S Manro, D Martin, J Martin, P Mason, M Midha, F Mohamed, K Mohan, G Murtaza, K K Nagpal, K Nagpal, I Nijhar, S Padda, G Quansah, F Conti, A Raza, M Rice, R Baaklini, C Sharma (Deputy Mayor), G Shaw, G Stafford, A Steed, K Crawford, C Tighe, L Wall, R Wall, B Wesson, S Donnelly and A Zissimos

### 1 Apologies for Absence and Attendance

Apologies for absence were received from Councillors Costigan, Johnson, Sidhu and Jassal.

Apologies for lateness were received from Councillors Sahota and Kim Nagpal.

Councillor Bains was in attendance virtually.

### 2 Declarations of Interest

Councillors Shaw, Rice, Mahmood and Zissimos declared that they were members of the Victoria Hall Trust and therefore would not be speaking or voting on the motion relating to the Victoria Hall at the meeting.

### 3 Minutes of the Meeting held on 23 May 2023

**RESOLVED:** That the minutes of the meeting held on 23 May 2023 are agreed as a correct record of the meeting.

### 4 Mayor's Announcements

The Mayor made the following announcements:

- Alderman Brian Callaghan had passed away. Brian was a Labour Alderman between 1974 and 1978.
- Armed Forces Week was approaching. The Mayor would be holding a reception for staff members who were serving reservists or veterans,

as well as holding the Council's Armed Forces Day event on Saturday 24 June.

- Members and residents were wished a happy pride month. The Mayor would be holding a reception at Teatro, as well as attending the London Pride March with the Council's LGBTQ+ Staff Equality Group.
- Windrush day was due to take place on 22 June. It was 75 years since the HMT Windrush docked at Tilbury Docks in Essex, and passengers from the Caribbean disembarked to start a new life in the UK. The Mayor would be attending an event in Soane's Kitchen in Ealing to mark the occasion.
- Members and residents were wished a happy Eid Al Adha and Tisha B'Av, for those that were observing these festivals.

## **5 Petitions from Members of the Public**

There were no petitions from members of the public.

## **6 Petitions from Members of the Council**

Councillor Conti presented a petition relating to the proposed removal of Metropolitan Open Land status from MOL 20 (Barclays Sports Grounds, St Augustine's School and grounds, Ealing Reservoir, Fox Wood, Hanger Hill Park and Chatsworth Wood) and MOL 22 (Twyford Abbey).

## **7 Questions from Members of the Public**

Sian Philips asked Councillor Mahfouz:

How can families placed in out of borough "temporary " accommodation be denied a local connection and access to services (eas, and Ealing legal advice, green homes initiative and insulation, hardship payments etc) after paying you Council tax for 6 years?

Councillor Mahfouz responded:

It is very difficult to advise on this in a general sense and the individual circumstances of each case would govern what access to services individuals and families are eligible for. I am happy to meet with Sian outside of this meeting and discuss her circumstances in order to review any advice given to her and ensure it is correct.

## **8 Questions from Members of the Council**

Councillor Tighe asked Councillor Brett:

Can the portfolio holder provide an update on the council's delivery plan on increasing the number of living wage employers in Ealing and

a progress update on how we are delivering the real living wage?

Councillor Brett responded:

I am proud to announce that as of June 2023, there are at least 55 Accredited Living Wage employers situated in Ealing.

Our economic growth team have done an amazing job so far of working with teams across the council, from procurement to arts and culture, making important inroads to promote and encourage living wage accreditation.

The work that has been done so far by the team of officers at the council has been outstanding. We are continually communicating, engaging and networking with local businesses and find ourselves well on our way to hitting the ambitious target of 200 Living Wage employers in the next 3 years.

That work with local businesses and stakeholders has been essential in our journey so far and a big thank you has to go out to

- University of West London (UWL)
- West London College (WLC) Hub
- Ealing's three Business Improvement Districts (BIDs)
- the Old Oak and Park Royal Development Corporation
- the Creative Enterprise Zone business networks
- and every single business, organisation, and individual who has promoted or paid the living wage.

The council has made sure to lead from the front, as of July 2022, new council procurement policy was introduced, requiring all people employed on new Ealing contracts to be paid the real living wage.

I'd like to thank Cllr Martin for his role in chairing the High Streets Task Force, which has helped deliver business support programmes with the aim of supporting businesses to pay the living wage.

The council has successfully accessed UK Shared Prosperity Funding, helping to support Small and Medium sized businesses in a wide variety of sectors, from manufacturing and construction to hospitality and media, as they continue their economic recovery.

We've been enhancing the council's inward investment programme 'Good for Ealing' with the goal of incentivising larger employers in the borough to act as exemplars and encourage their supply network of local SMEs and micro businesses to also become accredited living wage employers.

I was pleased to welcome many of them to the council just last week to celebrate our progress and continue conversations about the year to

come. We also launched the council's new 'Ealing Living Wage Incentives Package' to encourage more businesses in the borough to become accredited employers. It was so great to meet local business leaders on the day and hear first-hand about the benefits their employees and businesses have felt by paying the living wage. When we pledged to deliver 10,000 jobs, we didn't pledge to just deliver any old jobs for our residents, but good and well-paid jobs so that every resident in Ealing has the opportunity for a decent living income.

Councillor Zissimos asked Councillor Mason:

Please could the portfolio holder outline what the outstanding stages for the completion of Ealing Broadway Cross Rail Station works and when they will be complete including any road enhancement features giving details that include how access is going to be made for those with mobility issues?

Councillor Mason responded:

The council's ability to carry out the planned works has been impeded by delays to the Crossrail programme. Before the delays we were on track to have the works at large finished by December last year, but we are now anticipating that this will be done by the end of this month.

The works include improvements to the condition of the grassed area in Haven Green and the removal of the electrical substation in this area. We have already started repairing and weather sealing the façade wall on the edge of the station forecourt. And we are carefully considering where we should put new cycle stands on and around the station forecourt so that they are in the best possible place for users. These are a few of the things that residents can look forward to seeing in the coming months.

Accessibility for those with mobility challenges and disabilities has been at the forefront of our minds from the beginning of the design phases right through implementation. The station will have step free access and widened footpaths from the public highway to the station forecourt. And the pedestrian crossing outside the station forecourt has also been widened to give people more space when entering the station when it is particularly busy. To help wheelchair users we have built bus bays as well as two new step-free drop off bays in front of the station forecourt so that access to the station is not restricted.

Councillor Kumar asked Councillor Mason:

Will the portfolio holder describe the measures that are being taken to prevent users from carelessly leaving rented bikes on public pavements, thereby causing dangerous obstructions for pedestrians and wheelchair users?

Councillor Mason responded:

I know and appreciate the inconvenience that it causes when people park their rented bikes inappropriately, but I would like to note that the majority of people are sensible and considerate when using this still relatively new mode of transport.

There are very few national laws that regulate how dockless cycle hire companies operate. However, Ealing Council has proactively negotiated agreements with Dott, Lime and TIER, who run e-bike services in the borough. The Council has non-contractual agreements in place with these operators that mean that bicycles must be parked in agreed parking locations which are identified by a 'P' symbol in the operators' mobile apps. These locations have been selected by council officers as areas where there is sufficient space for bicycles to be parked without causing an obstruction.

As part of our agreement with these operators, if a bike is parked in a place that causes danger or an obstruction and is not in an agreed zone, they move the bike within two hours of being notified of the issue. If the bike is not causing danger or an obstruction then the bicycle operators have 12 hours to move it after receiving that notification.

This means that any rented bike that is left on public pavements and causes an obstruction for pedestrians and wheelchair users will be moved within 2 hours, although in practise this is often quicker.

If residents or visitors to the borough come across a bike that is causing an obstruction they can report it directly to Dott, Lime or TIER by using their respective apps or simply by using the council's website.

We are currently reviewing parking principles and provision for e-bikes and e-scooters to improve safety and accessibility for pedestrians, as well as convenient for those wishing to start or end a ride. We are also working on our Streets Design Guide, including guidance regarding on-street parking, to improve access and usability of all of our streets for everyone.

Councillor Hamidi asked Councillor Knewstub:

Can the portfolio holder provide an update on the council's plans to mark the 75th anniversary of the HMT Empire Windrush, and to celebrate the contribution of the Windrush generation and their descendants to this country?

Councillor Knewstub responded:

I couldn't agree more that it is important that we mark the 75th anniversary of the arrival of the HMT Empire Windrush in London.

While it was by no means the first ship to bring migrants from the West Indies to Britain, the Windrush has become symbolic of a generation of Caribbean and Commonwealth citizens answering a call for help, leaving their homes and families to contribute their skills, labour, and talents to help rebuild a Britain ravaged by war.

On the 22nd June, up and down the UK, people will gather to celebrate the significant contributions of the Windrush generation and their descendants to British society, and to remember the injustices that they faced, and still face.

Ealing is no exception. There will be a variety of events and activities taking place across the borough, including education, arts, entertainment, music, fashion, poetry, film and many more. Communities will come together to share their experiences, knowledge and understanding of this important moment in British history.

We've got a range of events planned:

- An evening of celebration on the day itself – 22nd June - at Pitzhanger Manor & Gallery from 6-9pm. The event will include the announcement of the winners of a local Windrush-themed school poetry competition, performances by the Southall's Freedom Worship centre, and West Ealing's Urban Fox steel band.
- The Windrush Day flag will be flown at Ealing, Greenford and Southall Town Halls.
- Paul Crooks is running a presentation and Q&A session for staff, organised by the Black, Asian and Minority Ethnic Staff Equality Group.
- The Leader will be hosting a tea for Windrush Pioneers and others in the Town Hall.
- We are also currently working on plans to host an end-of-season cricket match in the borough.

I would like to wholeheartedly thank Cllr Anderson, Cabinet Aide for Windrush75, for his work on putting all of this together, and to the officer team for their support.

Councillor Malcolm asked Councillor Manro:

Given the large volume of residents and groups who have sent in their views on the Local Plan consultation, and the controversy of removing the protected status of Metropolitan Open Land and Green Belt land, will the portfolio holder agree now to dropping those elements of the Local Plan?

Councillor Manro responded:



The local plan team are working hard on synthesising the almost 13,000 representations that we received via the draft local plan consultation, and I look forward to being able to brief Council on the results in the coming months.

It's great that so many people in Ealing took the time to make a representation to the local plan team, and they did so on a wide variety of issues. We have made sure that public engagement has been at the heart of the local plan process, and I'm delighted to see how successful it's been.

Despite this, every time I answer a question about the local plan, I am overwhelmed by an intense feeling of déjà vu, like the members opposite have us on a merry go round of local plan complaints.

The opposition seem to continue to operate under the illusion that a productive use of their time in this chamber is to let cats loose amongst the pigeons and scaremonger about the local plan and its intentions.

They want residents in Ealing to believe that the only intention we have, when redesignating land in this borough, is to tarmac over it all and destroy all the nature that the borough holds dear. In fact, protection and enhancement of our high-quality green space is one of this administration's guiding principles when it comes to placemaking. Our commitment to open 10 new parks over the course of our term in office sits at the heart of this.

I have explained the logic behind the proposed changes to members opposite what feels like a thousand times and to be quite honest I'm at a point where I'm not sure they want to understand.

Allow me to explain it again Cllr Malcom. The reason that we are proposing the redesignation of certain plots of Metropolitan Open Land and Green Belt in the borough, is simply to ensure that they have the correct designations. Therefore, we are closing the loopholes which are currently open to exploitation by speculative investors and developers.

All the Metropolitan Open Land sites which are earmarked for redesignation fit the definition of either Public Open Space or Community Open Space much more closely than they fit the Metropolitan Open Land definition. This incorrect designation leaves the sites more open to development than redesignation.

Ensuring that sites are assigned the correct designation affords them effective and robust protections against future development, protections which would stand up to scrutiny and testing better than the current situation.

Ealing has a wealth of well-used and well-loved green spaces which, for example, are a valuable resource that those without private

gardens can take advantage of when they wish to be closer to nature. We are even less likely to take that for granted in the post-pandemic context than we were before COVID.

A revised draft of the local plan will be prepared in due course and will be subject to a further round of public and stakeholder consultation. I look forward to continuing to protect green and open spaces in Ealing for our residents to enjoy for years to come.

Councillor Summers asked Councillor Mahfouz:

Can the portfolio holder provide an update on the council's provision of supported accommodation for some of our most vulnerable residents in the last year?

Councillor Mahfouz responded:

The council has been working tirelessly over the last year to support our most vulnerable residents with their housing needs. Having recently taken on this portfolio, I am so impressed at all the hard work that our officers have put in over the last 12 months to help ensure that residents who need our help, receive it.

We continue our outstanding work on homelessness prevention, with our early intervention methods helping over 1,600 people, preventing them from becoming homeless and in many cases, finding them a new place to call home.

Our work with partners has also been essential for supporting Ealing residents who are experiencing homelessness. Working with St Mungo's, the council has helped provide 120 beds for those who were street homeless in the borough, helping provide our most vulnerable residents with an opportunity to rebuild their lives. The council is currently accommodating 28 rough sleepers as of June 2023, and is working hard to ensure those people can have a fresh start in life.

As we will hear later this evening, the council is also committed to ensuring that the borough of Ealing is a place where those fleeing war and persecution can find safety and security. Over the last year the council has helped to provide accommodation for

- 464 guests within the Homes for Ukraine Programme.
- 80 through the Afghan Resettlement Scheme with 14 additional refugees arriving just this month.
- 62 people within the UK resettlement scheme, the majority of whom originate from Syria.

That's over 600 people to whom Ealing has provided safe refuge to from conflicts across the globe.

I am proud of all the amazing work the council has done over the last

year to help provide for our most vulnerable residents and look forward to continuing all of our hard work over the coming years.

Councillor Mohamed asked Councillor J Anand:

Can the portfolio holder provide an update on the Council's progress on tackling Male Violence Against Women and Girls?

Councillor J Anand responded:

We have all seen the toll that misogyny and male violence against women and girls has on our residents and our communities. Across the UK far too many women and girls feel unsafe going about their daily lives.

Almost a quarter of women in the UK report having been a victim of sexual assault, over seventy percent of women have experienced some form of sexual harassment, and once every three days a woman in the UK will be murdered by a man.

In February of this year, the council published a new Male Violence Against Women and Girls strategy. This strategy was co-created through the council's Safer Ealing for Women listening exercise in which over 3,000 women and girls from Ealing took part, through a mixture of in person focus groups and online collaboration, along with input from partners from across the Safer Ealing Partnership.

This strategy focuses on four key priorities that will enable us to tackle the scourge of MVAWG. We will provide better education to prevent toxic behaviours in men and young boys, we will ensure that anyone in our borough who suffers from domestic violence can access high quality support, work with communities to create a culture where everyone knows what they can do to challenge MVAWG and we will work with key partners, including the Met Police, to ensure that perpetrators are held to account.

We have worked with Women and Girls across the borough to populate an interactive map to identify areas where they do not feel safe, with over 2,000 being dropped during the 'Safer Ealing for Women Exercise'. This shows us the scale of the problem in our borough, and the challenge on our hands to make things better.

For several years Ealing has sought to be a leader on gender inequality and MVAWG -related issues, whether this be leading the UK to introduce the first safe zone around the Mattock Lane abortion clinic or our work taking forward the Safer Ealing for Women approach in open and transparent and community led way.

Moving forward and as I take on this new portfolio and all of its opportunities and challenges, I can reassure Members we will continue

to look to lead in this space and make Ealing a truly equitable and safe place for women and girls.

## **9 Opposition Group Motion for Debate**

Councillor Ball moved and Councillor Malcolm seconded the opposition motion for debate.

Councillor Manro rose to state that the debate on this motion was premature as there was ongoing legal action, yet to be concluded, regarding the proposed development of the Town Hall and that the Council was still under contract with the developer to carry out the redevelopment. Therefore it would be inappropriate to hold this debate and for Council to give a view on this issue. Following the speech it was moved, seconded and

**RESOLVED:** That the Council move to the next item of business.

## **10 Majority Group Motion for Debate**

Councillor Knewstub moved, and Councillor Mason seconded, the Majority Group Motion for Debate.

Councillor Conti moved and Councillor Gallant seconded an amendment to the motion.

Councillors Hashani, Manro, Mahfouz, Busuttil, Baaklini, J Anand, Alexander, Anderson, Raza, Steed, Brett, Young, Kamaljit Kaur Nagpal, Rice, Haili, Stafford and Knewstub responded to the motion.

Councillor Knewstub summed up the motion and Councillor Conti summed up the amendment.

A vote was taken and the amendment FELL.

Three members requested a recorded vote be held on the motion.

**RESOLVED:** That Ealing Council

a. notes that:

(i) Ealing has a proud history of embracing individuals seeking safety within our Borough

(ii) there are significant problems with the UK asylum system that affect people in Ealing, including a record backlog of cases awaiting a decision, a de facto ban on working, and enforced poverty and homelessness;

(iii) the Nationality and Borders Act does not address these issues, and

has instead created a two-tier system, punishing people seeking safety based on the journeys they make;

(iv) under these laws, people seeking safety will be criminalised and threatened with removal to Rwanda;

(v) people will be warehoused in large accommodation centres, segregated from communities and denied support;

(vi) many recognised refugees will receive a temporary and precarious status;

(vii) over 400 charities and faith groups have signed a national pledge to 'Fight the 'Anti-Refugee Laws'

b. believes that:

(i) everyone's claim for asylum should be treated equally and fairly;

(ii) these are fundamentally 'anti-refugee' laws that undermine internationally recognised rights for people fleeing war and persecution to seek safety;

(iii) these measures will create ever-longer delays in the asylum process, lead to greater poverty and homelessness in Ealing and will undermine people's ability to rebuild their lives;

(iv) people seeking safety should be housed as our neighbours and as a part of our communities;

(v) the UK needs an asylum system that empowers people seeking safety to rebuild their lives and enables communities to welcome them;

This council resolves to:

(i) defend the right to seek safety from war and persecution in the UK and sign the national 'Fight the Anti-Refugee Laws' pledge;

(ii) call on the UK Government to withdraw the UK-Rwanda agreement, repeal the Nationality and Borders Act, and work with Local Authorities and communities to build a refugee protection system that treats all people with dignity and compassion;

(iii) Support Refugee Action's 'lift the ban' campaign

(iv) work with local organisations and people with lived experience of the asylum system to identify ways to mitigate the effects of these measures in Ealing

(v) Join the network of cities and towns which promote the inclusion and

welfare of people who are fleeing violence and persecution and become a recognised Borough of Sanctuary

Voting:

For: Councillors

Shaw, Mason, J Anand, Mahfouz, Manro, Donnelly, Kamaljit Kaur Nagpal, Blacker, Brett, Knewstub, R Wall, Kingston, Haili, Kelly, D Martin, Padda, Rice, M Ahmed, Mahmood, Gordon, Khan, Kohli, Kim Nagpal, Driscoll, P Anand, Mohan, Dheer, Kaur Dheer, Jammu, Iqbal, Murtaza, J Martin, K Crawford, Dhindsa, Rai, Anderson, Hashani, L Wall, Summers, Alexander, Hamidi, Mohamed, Quansah, Sahota, D Crawford, Raza, Midha, Nijhar, Baaklini, Wesson, Tighe, Ball, Hersch, Zissimos, Malcolm, Steed, Busuttil, Tailor, Sharma.

Against: Councillors

Gallant, Kumar, Conti, Young, Stafford.

Abstentions: None

## 11 **Motions not for Debate**

An amendment to the motion not for debate was moved, seconded and agreed.

**RESOLVED:** That Ealing Council notes that several London local authorities including Harrow, Barnet, Bexley and Tower Hamlets all have Freedom of Information disclosure logs.

Ealing Council reiterates it's commitment to being 'Open Transparent and inclusive', and will continue to explore options to better allow residents to access information about their council, including potentially introducing its own Freedom of Information disclosure log.

## 12 **Appointments to Committees and Other Bodies**

**RESOLVED:** That the following appointments to Committees and Other Bodies be agreed:

1. Councillor Tarept Sidhu to replace Councillor Zissimos on Scrutiny Panel 3
2. Councillor Zissimos to replace Councillor Tarept Sidhu on Scrutiny Panel 2
3. Councillor Hashani to replace Councillor Haili on Education Joint Committee
4. Councillor Khan to replace Councillor Bains on SACRE
5. Councillor Kingston to replace Councillor Bains on Scrutiny Panel 3

6. Councillor Dhindsa to replace Councillor Bains on Health and Adult Services Standing Scrutiny Panel
7. Councillor Kingston to replace Councillor Wesson on Audit Committee
8. Councillor Baaklini to replace Councillor Dhindsa on Scrutiny Panel 3
9. Councillor Young to replace Councillor Kumar on Mortlake Crematorium Board
10. Councillor Young to replace Councillor Kumar on South West Middlesex Crematorium Board
11. Cllr Charan Sharma to be appointed to the South West Middlesex Crematorium Board.

Meeting commenced: 7.00 pm

Meeting finished: 9.22 pm

Signed:

Dated: Tuesday, 11 July 2023

H Tailor (Mayor)

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**ORAL QUESTIONS – 11 July 2023**

	<b>From</b>	<b>To Cabinet Member</b>	<b>Question</b>
1.	Councillor Wesson (Labour)	Councillor Steve Donnelly (Inclusive Economy)	Does the portfolio holder agree with me that in these challenging economic times, it is more than important than ever that this administration continues to handle the council's budget responsibly?
2.	Councillor Ball (Liberal Democrat)	Councillor Kamaljit Kaur Nagpal (A Fairer Start)	The Log Cabin Charity has been operating under a licence ever since 2011, as the previous lease had expired, and has been seeking a new lease ever since. When will the Council finally agree their new lease?
3.	Councillor Conti (Conservative)	Councillor Steve Donnelly (Inclusive Economy)	Will there be any capital costs to be met from Ealing schools' budgets as a result of the London Mayor's one-year universal free school meal policy?
4.	Councillor Baaklini (Labour)	Councillor Louise Brett (Decent Living Incomes)	Can the portfolio holder please provide an update on how the council is supporting those with the toughest barriers to employment into the workplace?
5.	Councillor Gallant (Conservative)	Councillor Shital Manro (Good growth and new housing)	Will the portfolio holder update on the rollout of a new system to coordinate Section 106 payments, as announced in the 2022 Council Plan?
6.	Councillor Kingston (Labour)	Councillor Peter Mason (Leader of the Council)	Can the Leader give an update on efforts by the council to work with constructively the Government to improve the lives of residents in Ealing?
7.	Councillor Tighe (Labour)	Councillor J. Anand (Tackling Inequality)	Can the portfolio holder update the council on the extension and improvement of the CCTV network in Ealing?

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## Opposition Group Motion for Debate

11 July 2023

Proposed by Councillor Conti and seconded by Councillor Gallant.

Ealing Council:

- a. Notes that the Mayor of London Sadiq Khan has:
  - i. proposed an unnecessary expansion of the Ultra Low Emissions Zone, thereby threatening the livelihood of many Londoners on low incomes.
  - ii. damaged the finances of TFL.
  - iii. failed as the London Police and Crime Commissioner to keep the capital safe, allowing an increase in knife crime, homicides, robbery and burglary and allowing the Metropolitan Police Service to be placed in special measures.
  - iv. fallen behind in delivering affordable housing targets, whilst misleading the public with figures for “starts” rather than “completions”.
  - v. allowed London’s hospitality sector and night economy to crumble, appointing a “night Tsar” who has achieved nothing.
  - vi. wasted taxpayer resources, including £9m on his PR budget: £159m on free travel to friends, family and housemates of TfL staff: £100m on ‘golden goodbyes’ for departing staff: and at least £38.8m in paid facility time for trade union officials.
  - vii. introduced a disastrous Solar Together programme, which has caused distress for hundreds of Londoners who signed up in good faith.
- b. Calls on the Mayor of London to
  - i. cancel the ULEZ expansion, avoid a judicial review and reinvest the £250m in a scrappage scheme and other targeted measures to tackle air pollution.
  - ii. rebuild public confidence in the Metropolitan Police Service.
  - iii. deliver the amount of affordable housing promised in the Mayor’s 2020 manifesto.
- c. Resolves to ask the Mayor of London to apologise for referring to people protesting outside Ealing Town against the ULEZ expansion as “far right extremists” at Mayor’s Question Time on Thursday 2 March 2023.

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## Majority Group Motion for Debate

11 July 2023

Proposed by Councillor Anderson, seconded by Councillor Mason

This Council Notes:

- On 22nd June, people from across the United Kingdom came together to mark the 75th anniversary of the arrival of the HMT Empire Windrush, which brought over 800 people from the Caribbean to London in 1948.
- In the 75 years since, those British-Caribbean pioneers – and their descendants – have contributed hugely to the Britain we are all proud to call home today.

This Council Believes:

- That those who came to the UK as part of the 'Windrush generation' made a huge contribution to making modern Britain
- That the treatment of this generation by successive Conservative Governments has been shameful.
- That the Windrush generation have had to make do with pleasant words and platitudes for too long, and that the Government must take corrective action immediately.

This council therefore resolves to demand that the UK Government commits to implementing all 30 recommendations submitted by Wendy Williams in March 2020 – in full – as soon as possible.

We ask that the Government urgently prioritise –

- The Home Secretary clearly setting out specifically how she, her Department and, where necessary, other institutions, will implement each recommendation and to what timescale.
- The Home Secretary reversing her decision to disregard introducing a Migrants' Commissioner; review the role of the Independent Chief Inspector of Borders and Immigration; and to run reconciliation events.
- The Home Office regularly reporting to Parliament and the public the progress it is making on implementing each recommendation.
- Providing an unqualified apology to those affected by this grave injustice, as per Recommendation 1 of the Williams Report.

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**Report for:**  
**ACTION**

**Item Number:**

<b>Contains Confidential or Exempt Information</b>	No
<b>Title</b>	Proposed changes to the council's constitution
<b>Responsible Officer(s)</b>	Director of Legal and Democratic Services
<b>Author(s)</b>	Helen Harris
<b>Portfolio(s)</b>	Leader
<b>For Consideration By</b>	Council
<b>Date to be Considered</b>	11 July 2023
<b>Implementation Date if Not Called In</b>	Not applicable
<b>Affected Wards</b>	All
<b>Keywords/Index</b>	Constitution changes

**Purpose of Report:**

A report recommending changes to the council's constitution, relating to the Council and Committee Procedure Rules, the Local Code of Conduct for Councillors, and the Civic Honours Committee.

**1. Recommendations for DECISION**

Council is recommended to approve the changes to the constitution set out in the appendices.

**2. Reason for Decision and Options Considered**

The Director of Legal & Democratic Services (DLDS) is responsible for keeping the constitution under review and making recommendations for change as and when appropriate. The changes proposed in this report are an outcome of that ongoing review.

**3. Key Implications**

**3.1 Civic Honours Committee**

**3.1.1** The Civic Honours Committee was created by constitution amendments agreed at May 2023 full council. At that time, it was made clear that there may also be opportunities for the Civic Honours Committee to become involved in the naming or re-naming of buildings, streets and public spaces in the borough.

**3.1.2** The process of street and buildings naming is technically complex (see sections 5.5 and 5.6 of this report below) and often

happens against tight timelines. The council's [Protocol for Street Naming and Numbering](#) was adopted by Cabinet in July 2020 and it is proposed that the Civic Honours Committee will operate within that Protocol. The Protocol is attached for information at Appendix 2.

### **3.2 Local Code of Conduct for Councillors**

Changes are proposed to the Code of Conduct, to make it clear that the Code applies to councillors when they are on outside bodies (including school governing bodies) to which they have been appointed by the council.

### **3.3 Council and Committee Procedure Rules**

- 3.3.1** The council and committee procedure rules (Procedure Rules) are the council's Standing Orders; the council is required by law to have them. They set out how the council conducts its business within full council and council committees. The council has separate rules for cabinet meetings.
- 3.3.2** It is important to keep the Procedure Rules under particular review, to ensure that they meet the requirements of the council as it evolves and modernises and to achieve transparency and fairness. It should be noted that a number of the existing rules are in place due to legal requirements.
- 3.3.3** Changes are proposed to the Procedure Rules in relation to the process by which members of the public ask questions. These changes are recommended in the light of recent experience, to ensure that responsible councillors have adequate time to prepare their response and also that the best use is made of meeting time.

## **4. Financial**

Any changes associated with the proposed constitution updates can be funded from within existing budgets.

It will be important to manage operations of the Civic Honours Committee to ensure that ceremonies and awards are of appropriate significance but within the resources available.

## **5. Legal**

**3.4** The Local Government Act 2000 (section 9P) requires that every council has a constitution. That constitution must contain:

- 3.4.1** A copy of the council's council and committee procedure rules (standing orders)
- 3.4.2** A copy of the code of conduct for councillors
- 3.4.3** Any information directed by the Secretary of State
- 3.4.4** Any other information considered appropriate by the council

**3.5** The constitution must be made available to the public. It is best practice to keep the constitution under review and therefore up to date; at Ealing that



task is undertaken by the Director of Legal and Democratic Services, reporting to full council.

**3.6** The Council and Committee Procedure Rules are the council's standing orders.

**3.7** The standards regime for councillors is governed by chapter 7 of the Localism Act 2011. The council has a duty to promote and maintain high standards of conduct by its members. The code of conduct applies to councillors only when they are acting in their official capacity as a councillor.

### **3.8 Renaming a street**

**3.8.1** The council has the power to re-name a street or building. This is set out in Part II of the London Buildings Acts (Amendment) 1939.

**3.8.2** Before making an order, the council shall (at their option) either:

- a. Post notice of their intention in some conspicuous position in the street, way or place or adjacent to the row of houses or block of buildings; or
- b. Give notice of their intention by circular delivered at every building situated in the street, way or place or forming part of the row of houses or block of buildings.

**3.8.3** The law relating to consultation requires that the council consults in the way that it has done in similar circumstances elsewhere, regardless of the minimum required by the statute, as this is what potential consultees will reasonably expect.

**3.8.4** Every notice must state how and when (allowing at least 1 month, or longer if the council has customarily allowed longer for other similar consultations) objections to the intended order may be sent to the council.

**3.8.5** Before making an order to change a street name, the council must consider any objections before making the order. The council may amend any name they propose to assign having regard to any objection.

**3.8.6** The council is required to consult a number of bodies, including London Fire Brigade.

**3.8.7** Local residents and businesses on the road in question must also be consulted, as they will be directly affected by any change and may incur additional costs as a result.

### **3.9 Renaming a building**

**3.9.1** The procedure relating to buildings is slightly different and is set out in section 11(4)(a) of the 1939 Act.

**3.9.2** Before making an order for the substitution of a name of a building, the council must give notice of their intention to the owner of the building

**3.9.3** Before making an order to change a building name, the council must consider any objections before making the order. The council may amend any name they propose to assign having regard to any objection. Consultation

- 3.9.4** The fundamental requirements for a legally robust consultation have been established through case law over the years and can be broadly summarised as:
- a. Consultation must be made at a time when proposals are at a formative stage.
  - b. Sufficient reasons for and details of the proposal must be given to allow intelligent consideration and response.
  - c. Adequate time must be given for a response.
  - d. The product of the consultation must be conscientiously taken into account by the decision maker in finalising proposals.
- 3.9.5** Whether or not the time given to respond to a consultation is “adequate” depends on the context, and relevant considerations to be taken into account in determining adequacy include:
- a. Size of the group to be consulted.
  - b. Capabilities and resources of consultees.
  - c. Urgency involved.
  - d. Means of consultation.
  - e. Complexity of the issues

**5. Value For Money**

No issues.

**7. Sustainability Impact Appraisal**

It is not envisaged that the proposals will have any sustainability impact. Accordingly, no formal appraisal has been carried out.

**8. Risk Management**

No issues.

**9. Community Safety**

No issues.

**10. Links to the 3 Key Priorities for the Borough**

The proposed changes will support delivery of the council’s priorities.

The council’s administration has three key priorities for Ealing. They are:

- fighting inequality
- tackling the climate crisis
- creating good jobs.

**11. Equalities, Human Rights and Community Cohesion**

An EAA is not required for this decision. It should be noted, however, that in the implementation of the recommended civic honours policies, the council will seek to celebrate Ealing’s diversity, and to ensure that exceptional contributions by residents or former residents from diverse communities are recognised.

**12. Staffing/Workforce and Accommodation implications**

No implications.

### 13. Property and Assets

No issues.

### 14. Consultation

See table below.

### 16. Timetable for Implementation

The proposed changes, if approved, will come into effect immediately.

### 17. Appendices

Appendix 1: overview of the constitution changes proposed

Appendix 2: existing Protocol for Street Naming and Numbering

### 18. Background Information

[Ealing Council constitution](#)

[Ealing Council cabinet meeting report on Street Naming Protocol – 14 July 2020](#)

[LGA Guidance](#) on street naming and numbering

Ealing Council's adopted [Street Naming and Numbering Protocol](#)

#### Consultation

Name of consultee	Post held	Date sent to consultee	Date response received	Comments appear in paragraph:
<b>Internal</b>				
Cllr Peter Mason	Leader of the Council	23.06.2023		
Cllr Steve Donnelly	Cabinet member: Inclusive Economy	23.06.2023		
Cllr Gareth Shaw	Chief Whip	23.06.2023		
Cllr Paul Driscoll	Chair of Standards Committee	23.06.2023		
Emily Hill	Strategic Director of Resources	23.06.2023		
<b>External</b>				
	At the point of the publication of this report, all change proposals will be advertised on the council's internet site and any significant feedback taken into account prior to decision			

## APPENDIX 1

### Changes proposed to the constitution

	Constitution reference	Existing wording	Proposed wording
1	<a href="#">Part 3 (Responsibility for functions)</a> (Civic Honours Committee) and Part 2 ( <a href="#">Articles of the constitution</a> ), Article 8.05	Set out in parts 2 and 3 of the constitution.	Add additional responsibility to those existing for the Civic Honours Committee: “To suggest potential street names and building names (new names or changes to existing names), taking into account the council’s adopted Street Naming and Numbering Protocol, for consideration by the decision maker”
2	Part 5 (Codes and Protocols) <a href="#">Local code of conduct for councillors</a>	It is not proposed to delete any existing wording.	Section 1: Add new definition: “Outside Body” means any organisation to which you are either appointed by Ealing Council or nominated to by Ealing Council (including school governing bodies)  Section 2 (1)(a) and (b): add the words “or of an Outside Body” to the end of each sub section.  Section 2 (5)(b): add the words “(including an Outside Body)” after the words “on any other body”.  Add in additional section 9:  “9. You must participate fully in the programme of training organised for you by officers, including any training by or for any Outside Bodies to which you have been appointed.”
6	Part 4 ( <a href="#">Council and Committee Procedure Rules</a> )	As set out in the existing Rule 9 (Questions and Petitions by the Public) <a href="#">Council and Committee Procedure Rules</a>  <a href="#">Rule 9.3 (first paragraph):</a> A question may only be asked, or a simple petition presented if	Add an additional second paragraph in Rule 9.1:  “Questions asked under this Rule shall comprise a maximum of fifty words.”  Replace the existing first paragraph of Rule 9.3 with the following:

		<p>notice has been given in writing, by electronic mail to the proper officer no later than midday two clear days before the day of the meeting. Each question must give the name of the questioner and name the member of the Council to whom it is to be put.</p> <p><u>Rule 9.4(b):</u> Each questioner will be allowed no more than three minutes to put their question</p>	<p>“A question may only be asked, or a simple petition presented if notice has been given in writing, by electronic mail to the proper officer no later than midday on the working day before the agenda dispatch date (usually a Friday) for an ordinary or extraordinary meeting of the council. Each question must give the name of the questioner and name the member of the Council to whom it is to be put.”</p> <p>Delete existing Rule 9.4(b) and replace with: “9.4(b): Each questioner will be allowed only to read out their question.”</p>
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## **APPENDIX 2**

### **Protocol for Street Naming and Numbering** (adopted July 2020)

#### **1 Naming Street and Buildings**

- (i) Suggestions for new street names together with plans must be sent to London Fire Brigade, the Royal Mail and Ward Councillors, so that advice may be provided as to whether the names are acceptable and unlikely to cause confusion.
- (ii) New street names should not duplicate any similar name already in use in the Borough or neighbouring Boroughs. A variation in the suffix name, i.e. ‘street’, ‘road’, ‘avenue’, etc., will not be accepted as sufficient reason to duplicate a name.
- (iii) Street names should not be difficult to pronounce or awkward to spell. In general words of more than three syllables should be avoided and this precludes the use of words except in special cases.
- (iv) Subsidiary names, such as a row of buildings within an already named road being called ‘.....Terrace/Parade’, should only be used in roads of short length.
- (v) All new street names should normally end with one of the following suffixes, although – where appropriate – single or dual names without suffixes are acceptable (e.g. Broadway – for major roads only) :

Street Avenue Boulevard Broadway Circus Close Crescent Dene Drive  
Gardens Grove Hill Lane Mead Mews Place Reach Rise Road Row Square  
Vale View Way Wharf Yard

Not acceptable suffixes: End, Court, Cross, Side, Path, Walk, Park,  
Meadow, Gate or Common.

- (vi) All new pedestrian ways should end with one of the following suffixes: Walk  
Path
- (vii) No street or building name to start with 'The'.
- (viii) All new building names should end with one of the following suffixes:  
Apartments Building(s) Centre commercial use only Court Heights House  
Lodge Mansions Point high-rise buildings only Studio(s) Terrace for a  
terrace of houses Tower high-rise buildings only Villas
- (ix) For private houses it is sufficient that the name should not repeat the name  
of the road or that of any house or building in the area
- (x) Avoid aesthetically unsuitable names such as Gaswork Road, Tip House,  
Coalpit Lane or names capable of deliberate misinterpretation like Hoare  
Road, Typple Avenue, Swag House, Quare Street, etc.
- (xi) The use of North, East, South or West (as in Alfred Road North and Alfred  
Road South (or East, West) is only acceptable where the road is continuous  
and passes over a major junction.
- (xii) Avoid having two phonetically similar names within a postal area and if  
possible within a borough, e.g., Alfred Road and Alfred Close or Churchill  
Road and Birch Hill Road.
- (xiii) Streets or pedestrian way names with historic connections should only be  
changed in exceptional circumstances, which might include a failure to  
comply with the principles set out in this Protocol.
- (xiv) Street or pedestrian way names should respect and balance cultural and  
historical identities, achievements, heritage, and sensitivities or the people  
who live there or have close ties with the area.
- (xv) In order to protect the Council's reputation, we will not agree to buildings or  
roads being given the names of people or persons still living. Consideration  
may be given to naming a building or road after a specific individual,  
provided the person deceased at least 15 years previously. Any such  
proposal will need to be accompanied by written consent from a close  
member of the family in question.

## **2 The Numbering of Buildings**

- (i) A new street should be numbered with even numbers on one side  
and odd numbers on the other except that for a cul-de-sac  
consecutive numbering in a clockwise direction is preferred.
- (ii) Private garages and similar building used only for housing cars, etc.  
should not be numbered.
- (iii) The number 13 and the number 4 are to be used in the proper  
sequence and no sanction should be given to its avoidance.
- (iv) If a building has entrances in more than one street but it is a multi-  
occupied building and each entrance leads to a separate occupier  
then each entrance should be numbered in the appropriate road.

Exceptions may be made depending on the circumstances for a house divided into flats.

- (v) In residential buildings (e.g., blocks of flats) it is usual to give a street number to each dwelling where the block is up to six storeys in height. When the block exceeds this height or there are not sufficient numbers available because of existing development, it should be given a name and number in the street. The numbering of flats within a named or numbered building is outside the scope of this Council's powers but developers may be advised that on each floor the numbering should be in a clockwise direction where this is possible or alternatively to consult the Royal Mail. When flats are numbered internally they should be numbered not lettered (e.g., Flat 2, 21 Smith Street not Flat A, 21 Smith Street and 21A Smith Street which might already be used by an adjoining infill building).
- (vi) The Act permits the use of numbers followed by letters or fractions (Section II (2)). These are needed for instance when one large old house in a road is demolished and replaced by (say) four smaller houses. To include the new houses in the numbering sequence would involve renumbering all the higher numbered houses on that side of the street. If a considerable number of other houses would be affected then to avoid this each new house should be given the number of the old house with either A, B, C or D added. Fractions are only used where it is not possible to use letters.
- (vii) The Council does not renumber properties as a matter of routine.

### **3. Renaming Streets and Buildings**

- (i) It is important that the names of streets and buildings respect and balance cultural and historical identities, achievements, heritage, and sensitivities of the people who live there or have close ties with the area. This has not always been the case and it will sometimes be appropriate to consider name changes in the light of this objective.
- (ii) Most streets and buildings are named at the time of their construction and it is generally expected that they will retain those names throughout their lifespan. Those names often come to be reflected in the names of schools, businesses, and neighbourhoods and can acquire an identity that has little to do with their origin. Changes to those names can have widespread and often unforeseen impacts (including costs, for both the council and local businesses and residents). Because of this, changes to the name of a street or building should remain exceptional and not be undertaken without very careful consideration.
- (iii) Any change proposals should respect and balance cultural and historical identities, sensitivities, and heritage.
- (iv) Renaming/ renumbering existing streets and buildings will also be considered when changes occur which give rise (or likely to give rise) to problems for the occupiers, Royal Mail or Emergency Services, etc.

- (v) Details of proposals must be sent for advice to London Fire Brigade and the Royal Mail.
- (vi) A Notice of intent must be prepared and circulated and any objections received must be considered.
- (vii) There is no automatic right for a name change proposal to put out to consultation and the decision on whether to do that will be taken by the council in the light of the factors set out in this protocol.